Emergency Department - Direct Admission to Inpatient Wards

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Publication date  07-Sep-2009
Functional Sub group  Clinical/ Patient Services - Medical Treatment
                     Clinical/ Patient Services - Surgical
                     Clinical/ Patient Services - Governance and Service Delivery
Summary  This policy directive sets out the policy to be followed where a patient in an Emergency Department requires admission and an inpatient clinical team has not confirmed acceptance of the admission within two hours of the clinical decision that the patient requires admission. The policy reflects discussions with the Emergency Care Taskforce and AMA NSW and implements Recommendation 96 of the Garling Special Commission of Inquiry.
Author Branch  System Relationships and Frameworks
Branch contact  System Relationships & Frameworks 9391 9882
Applies to  Area Health Services/Chief Executive Governed Statutory Health Corporation, Board Governed Statutory Health Corporations, Affiliated Health Organisations, Affiliated Health Organisations - Declared, Public Health System Support Division, Public Hospitals
Audience  Administration, Clinical Staff, Emergency Dept, Medical & Surgical Dept in Level 3 Hospitals & above
Distributed to  Public Health System, Divisions of General Practice, Government Medical Officers, NSW Ambulance Service, Ministry of Health, Private Hospitals and Day Procedure Centres
Review date  07-Sep-2014
Policy Manual  Patient Matters
File No.  09/1583
Status  Active

Director-General

This Policy Directive may be varied, withdrawn or replaced at any time. Compliance with this directive is mandatory for NSW Health and is a condition of subsidy for public health organisations.
DIRECT ADMISSION TO INPATIENT WARDS FROM EMERGENCY DEPARTMENT

PURPOSE
Timely and efficient handover of clinical care of admitted patients from the Emergency Department medical staff to in-patient medical staff is essential for the safe and effective care of each patient and for maintaining the effective operation of the Emergency Department. An essential component of this transition of responsibility for the clinical care of the patient is timely confirmation of acceptance of the clinical handover by the relevant inpatient clinical team.

This policy directive seeks to avoid delays in the admission of patients from the Emergency Department through the application of a clear local protocol in each hospital. As smaller rural hospital Emergency Departments do not have full time separate Emergency Department medical staff and are supported by general practitioners who also care for admitted patients, this policy directive applies to public hospitals with Emergency Departments designated as level 3 or above.

The key benefit of the development and use of a local protocol is that it provides a prior written agreement developed locally by clinicians setting out which clinical unit/team accepts which patients.

Application of this policy directive will enable a timely and clinically appropriate direct admission of a patient from the Emergency Department where an inpatient clinical team has not confirmed acceptance of the admission of the patient under that team within two hours of the clinical decision that the patient requires admission to the hospital.

MANDATORY REQUIREMENTS
Each hospital must have in place by 31 October 2009 an agreed written local protocol that sets out a decision framework for the transfer of care of a patient requiring admission from the Emergency Department to an inpatient clinical team/unit.

The key components of the local protocol are set out in the Associated Document – Key Components Local Protocol – Admission Decision Framework. Where a hospital already has a local protocol, the protocol should be reviewed to ensure that it complies with this policy directive.

The local protocol should be reviewed on a six monthly basis and also updated when the clinical service mix of the hospital materially changes.
IMPLEMENTATION

Chief Executives are to ensure a written local protocol as described in this policy and its associated documents is in place for all hospitals designated level 3 or above with Emergency Departments.

Local protocols should be developed by a local hospital executive lead governance group with input from Emergency Department senior medical staff, clinical units/teams and the Medical Staff Council. This consultative process will ensure that gaps in the draft framework are identified and addressed and that the requisite clinical engagement and commitment occurs.

REVISION HISTORY

<table>
<thead>
<tr>
<th>Version</th>
<th>Approved by</th>
<th>Amendment notes</th>
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<tr>
<td>PD2009_055</td>
<td>Deputy Director-General Health System Quality Performance and Innovation</td>
<td>New policy directive</td>
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ASSOCIATED DOCUMENTS

1. Key Components Local Protocol – Admission Decision Framework
2. Implementation Checklist
KEY COMPONENTS LOCAL PROTOCOL –
ADMISSION DECISION FRAMEWORK

1. A comprehensive list of clinical conditions for which the hospital is able to provide inpatient care and the clinical team/unit that primarily provides inpatient care for each listed clinical condition. This list will be based on the clinical team/unit skill set.

2. The senior medical staff who are appointed and credentialed to accept admissions in each clinical team/unit listed.

3. If a hospital does not have the facilities or skills to admit certain patients, this should also be clearly stated and an appropriate networked hospital identified which will accept such patients.

4. A clearly set out admission process for patients presenting with co-morbidities, undifferentiated illness or conditions involving more than one clinical discipline (eg. the protocol may set out that a joint admission should occur).

5. An agreed mechanism for ongoing review, improvement and further development of the protocol as issues arise (e.g. a periodic standing agenda item for local clinical unit and medical staff council meetings).

6. A clearly defined dispute resolution process for dealing with unforeseen circumstances with these circumstances then informing the ongoing review and improvement process. The dispute resolution process must NOT delay the admission of a patient from the Emergency Department and transfer of care to an inpatient clinical team in accordance with the protocol.

7. A clear written outline of the agreed admission decision process for patients in the Emergency Department requiring admission to the hospital. The process should comply with the following principles.

Emergency Department inpatient admission process principles

8. Following assessment in the Emergency Department, a senior doctor in the Emergency Department will:
   a. decide if the patient requires admission,
   b. determine the condition(s) necessitating admission
   c. apply the agreed local protocol to determine the clinical team under whose care the patient will be admitted
   d. request the clinical team to accept the admission.

9. In situations where there is not agreed acceptance of the admission by the inpatient consultant or team, discussion should take place at the most senior clinical level possible, preferably consultant level, based on the agreed local protocol.
10. If the appropriate admitting team for the patient is unable to be determined by the above steps in the required time frame, then the most senior medical officer who has seen the patient will make the admission decision. In the emergency department the specialist emergency physician would be the most senior medical officer. If an emergency physician is not on duty, another senior medical officer (specialist, registrar or CMO) who has seen the patient will make the decision.

11. A reasonable time for conclusion of this decision-making process would be no more than 2 hours from the time of the clinical decision that the patient requires admission.

12. This process must result in a clear decision to admit the patient under a specific consultant or clinical team. The decision-maker must then notify the admitting team. The admitting team will accept the patient once this decision is made. An inpatient consultant who remains unwilling to accept the patient after all these steps have been followed may elect to see the patient and having done so, take personal responsibility for discussing with, and arranging admission under, another consultant.

13. Occasions requiring the most senior doctor to make a contested decision to admit the patient under a specific consultant or clinical team must be the subject of a subsequent review at the local hospital level to determine whether further refinement of the local protocol is required, as part of the ongoing review, improvement and further development of the local protocol.

14. Should the patient subsequently require transfer to another clinical unit after admission from the Emergency Department under the local protocol, the clinical team on call will arrange this. The local protocol should include prior agreement about processes to expedite the transfer of such patients between units where necessary.
This checklist can be used to review the implementation of this policy directive.

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<tr>
<th>Requirement</th>
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<tr>
<td><strong>IMPLEMENTATION REQUIREMENTS</strong></td>
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<tr>
<td>1. Comprehensive list of clinical conditions and inpatient teams primarily responsible for these conditions by October 31st 2009</td>
<td>Yes [ ] No [ ] In development [ ] Partial compliance [ ] Full compliance [ ]</td>
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<td>Comments:</td>
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<td>2. Written Emergency Department admission decision process in place</td>
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<td>3. Regular review process for the local protocol in place</td>
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<td>4. Clearly defined dispute resolution process in place</td>
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